

1 EDMUND G. BROWN JR., Attorney General  
of the State of California

2 JAMES M. LEDAKIS

Supervising Deputy Attorney General

3 DIANE DE KERVOR, State Bar No. 174721

Deputy Attorney General

4 110 West "A" Street, Suite 1100

San Diego, CA 92101

5 P.O. Box 85266

6 San Diego, CA 92186-5266

Telephone: (619) 645-2611

7 Facsimile: (619) 645-2061

8 Attorneys for Complainant

9  
10 **BEFORE THE**  
11 **BOARD OF REGISTERED NURSING**  
12 **DEPARTMENT OF CONSUMER AFFAIRS**  
13 **STATE OF CALIFORNIA**

14 In the Matter of the Accusation Against:

Case No. 2009-70

15 **SHANNON MARIE FARRELL, AKA**  
16 **SHANNON FORREST FARRELL, AKA**  
17 **SHANNON FORREST**

26982 Aldeano Drive  
Mission Viejo, CA 92691

**A C C U S A T I O N**

Registered Nurse License No. 542990

Respondent.

18  
19 Complainant alleges:

20 **PARTIES**

21 1. Ruth Ann Terry, M.P.H., R.N. ("Complainant") brings this Accusation  
22 solely in her official capacity as the Executive Officer of the Board of Registered Nursing  
23 ("Board"), Department of Consumer Affairs.

24 **Registered Nurse License**

25 2. On or about April 24, 1998, the Board issued Registered Nurse License  
26 Number 542990 to Shannon Marie Farrell, also known as Shannon Forrest Farrell, and Shannon  
27 Forrest ("Respondent"). The registered nurse license will expire on March 31, 2010, unless  
28 renewed.

## STATUTORY PROVISIONS

3. Business and Professions Code ("Code") section 2750 provides, in pertinent part, that the Board may discipline any licensee, including a licensee holding a temporary or an inactive license, for any reason provided in Article 3 (commencing with Code section 2750) of the Nursing Practice Act.

4. Code section 2764 provides, in pertinent part, that the expiration of a license shall not deprive the Board of jurisdiction to proceed with a disciplinary proceeding against the licensee or to render a decision imposing discipline on the license. Under Code section 2811, subdivision (b), the Board may renew an expired license at any time within eight years after the expiration.

5. Code section 2770.11 provides:

(a) Each registered nurse who requests participation in a diversion program shall agree to cooperate with the rehabilitation program designed by a committee. Any failure to comply with the provisions of a rehabilitation program may result in termination of the registered nurse's participation in a program. The name and license number of a registered nurse who is terminated for any reason, other than successful completion, shall be reported to the board's enforcement program.

(b) If a committee determines that a registered nurse, who is denied admission into the program or terminated from the program, presents a threat to the public or his or her own health and safety, the committee shall report the name and license number, along with a copy of all diversion records for that registered nurse, to the board's enforcement program. The board may use any of the records it receives under this subdivision in any disciplinary proceeding.

6. Code section 2761 states, in pertinent part:

The board may take disciplinary action against a certified or licensed nurse or deny an application for a certificate or license for any of the following:

(a) Unprofessional conduct. . . .

7. Code section 2762 states, in pertinent part:

In addition to other acts constituting unprofessional conduct within the meaning of this chapter [the Nursing Practice Act], it is unprofessional conduct for a person licensed under this chapter to do any of the following:

(a) Obtain or possess in violation of law, or prescribe, or except as directed by a licensed physician and surgeon, dentist, or podiatrist administer to himself or herself, or furnish or administer to another, any controlled substance as defined in Division 10 (commencing with Section 11000) of the Health and Safety Code or any dangerous drug or dangerous device as defined in Section 4022.

1 (b) Use any controlled substance as defined in Division 10  
2 (commencing with Section 11000) of the Health and Safety Code, or any  
3 dangerous drug or dangerous device as defined in Section 4022, or alcoholic  
4 beverages, to an extent or in a manner dangerous or injurious to himself or herself,  
5 any other person, or the public or to the extent that such use impairs his or her  
6 ability to conduct with safety to the public the practice authorized by his or her  
7 license.

8 (e) Falsify, or make grossly incorrect, grossly inconsistent, or  
9 unintelligible entries in any hospital, patient, or other record pertaining to the  
10 substances described in subdivision (a) of this section.

11 8. Code section 4060 provides, in pertinent part,

12 No person shall possess any controlled substance, except that furnished to  
13 a person upon the prescription of a physician, dentist, podiatrist, optometrist,  
14 veterinarian, or naturopathic doctor pursuant to Section 3640.7, or furnished  
15 pursuant to a drug order issued by a certified nurse-midwife pursuant to Section  
16 2746.51, a nurse practitioner pursuant to Section 2836.1, a physician assistant  
17 pursuant to Section 3502.1, a naturopathic doctor pursuant to Section 3640.5, or a  
18 pharmacist pursuant to either subparagraph (D) of paragraph (4) of, or clause (iv)  
19 of subparagraph (A) of paragraph (5) of, subdivision (a) of Section 4052.

20 9. Health and Safety Code section 11173, subdivision (a), provides:

21 No person shall obtain or attempt to obtain controlled substances, or  
22 procure or attempt to procure the administration of or prescription for controlled  
23 substances, (1) by fraud, deceit, misrepresentation, or subterfuge; or (2) by the  
24 concealment of a material fact.

### 25 COST RECOVERY

26 10. Code section 125.3 provides, in pertinent part, that the Board may request  
27 the administrative law judge to direct a licensee found to have committed a violation or  
28 violations of the licensing act to pay a sum not to exceed the reasonable costs of the investigation  
and enforcement of the case.

### 29 DRUGS

30 11. "Ativan", a brand of lorazepam, is a Schedule IV controlled substance as  
31 designated by Health and Safety Code section 11057, subdivision (d)(13).

32 12. "Benzodiazepines" are Schedule IV controlled substances which are  
33 depressants as designated by Health and Safety Code section 11057, subdivision (d).

34 13. "Morphine" is a Schedule II controlled substance as designated by Health  
35 and Safety Code section 11055, subdivision (b)(1)(M).

1           14.     **"Propoxyphene"** is a Schedule IV controlled substance as designated by  
2 Health and Safety Code section 11057, subdivision (c)(2).

3           15.     **"Tramadol"** is a dangerous drug within the meaning of Code section  
4 4022, in that under federal law it requires a prescription.

5           16.     **"Vicodin"** is a compound consisting of 5 mg. hydrocodone bitartrate also  
6 known as dihydrocodeinone, a Schedule III controlled substance as designated by Health and  
7 Safety Code section 11056, subdivision (e)(4), and 500 mg. acetaminophen per tablet.

8                     **TERMINATION FROM DIVERSION PROGRAM**

9           17.     On or about May 26, 2005, Respondent voluntarily enrolled in the Board's  
10 Registered Nursing Diversion Program ("Diversion Program"). While in the Diversion Program,  
11 Respondent tested positive in random alcohol and drug screenings for Tramadol on August 25,  
12 2005, October 7, 2005, and May 14, 2007; and for Benzodiazepines and Propoxyphene on  
13 December 12, 2005. On or about August 31, 2007, the Board's Diversion Evaluation Committee  
14 terminated Respondent from the Diversion Program for failure to comply with the rehabilitation  
15 plan. Further, the Board deemed that Respondent's use of drugs and inability to comply with the  
16 Diversion Program requirements constitutes a public safety risk.

17                     **FIRST CAUSE FOR DISCIPLINE**

18                     **(Obtain and Possess a Controlled Substance in Violation of Law, or Self-Administer)**

19           18.     Respondent's registered nurse license is subject to disciplinary action  
20 under Code section 2761, subdivision (a), on the grounds of unprofessional conduct as defined in  
21 Code section 2762, subdivision (a), as follows:

22           a.     On or about August 25, 2005, October 7, 2005, and May 14, 2007, while a  
23 nurse, Respondent did the following:

24           i.     Respondent possessed Tramadol, a dangerous drug, in violation of Code  
25 section 4060.

26           ii.    Respondent self-administered Tramadol, a dangerous drug, without  
27 direction from a licensed physician, surgeon, dentist or podiatrist.

28     ///

1                   b.       On or about December 12, 2005, while a nurse, Respondent did the  
2 following:

3                   i.       Respondent possessed Benzodiazepines and Propoxyphene, controlled  
4 substances, in violation of Code section 4060.

5                   ii.      Respondent self-administered Benzodiazepines and Propoxyphene,  
6 controlled substances, without direction from a licensed physician, surgeon, dentist or podiatrist.

7                   c.       Between in or around December 2004 and January 2005, while working as  
8 a nurse at South Coast Medical Center in Laguna Beach, California, Respondent did the  
9 following:

10                  i.       Respondent obtained Morphine and Vicodin, controlled substances, by  
11 fraud, deceit, misrepresentation or subterfuge, in violation of Health and Safety Code section  
12 11173, subdivision (a), by taking the drug from hospital supplies for her own personal use.

13                  ii.      Respondent possessed Morphine and Vicodin, controlled substances, in  
14 violation of Code section 4060.

15                  iii.     Respondent self-administered Morphine, a controlled substance, without  
16 direction from a licensed physician, surgeon, dentist or podiatrist.

17                  d.       On or about September 21, 2004, while working as a nurse at Sunrise in  
18 Laguna Hills, California, Respondent did the following:

19                  i.       Respondent obtained Ativan, a controlled substance, by fraud, deceit,  
20 misrepresentation or subterfuge, in violation of Health and Safety Code section 11173,  
21 subdivision (a), by taking the drug from a patient of Sunrise for her own personal use.

22                  ii.      Respondent possessed Ativan, a controlled substance, in violation of Code  
23 section 4060.

24                  iii.     Respondent self-administered Ativan, a controlled substance, without  
25 direction from a licensed physician, surgeon, dentist or podiatrist.

26                  e.       Between in or around November 2003 to January 2004, while working as a  
27 nurse at San Clemente Hospital in San Clemente, California, Respondent did the following:

28                  i.       Respondent obtained Vicodin, and Morphine, controlled substances, by

1 fraud, deceit, misrepresentation or subterfuge, in violation of Health and Safety Code section  
2 11173, subdivision (a), by taking the drugs from hospital supplies for her own personal use.

3 ii. Respondent possessed Vicodin, and Morphine, controlled substances, in  
4 violation of Code section 4060.

5 iii. Respondent self-administered Vicodin, and Morphine, controlled  
6 substances, without direction from a licensed physician, surgeon, dentist or podiatrist.

## 7 **SECOND CAUSE FOR DISCIPLINE**

### 8 **(Use of Controlled Substances - Danger to Others)**

9 19. Respondent's registered nurse license is subject to disciplinary action  
10 under Code section 2761, subdivision (a), on the grounds of unprofessional conduct, as defined  
11 in Code section 2762, subdivision (b), in that between in or around November 2003 to January  
12 2004, on or about September 21, 2004, and between December 2004 and January 2005, while  
13 working as a nurse, Respondent used controlled substances in a manner dangerous or injurious to  
14 herself and others, as more fully set forth in paragraph 18, subparagraphs c(iii), d(iii), and e(iii),  
15 above.

## 16 **THIRD CAUSE FOR DISCIPLINE**

### 17 **(Grossly Inconsistent or Unintelligible Entries in Hospital or Patient Records)**

18 20. Respondent's registered nurse license is subject to disciplinary action  
19 under Code section 2761, subdivision (a), on the grounds of unprofessional conduct as defined in  
20 Code section 2762, subdivision (e), as follows:

#### 21 **South Coast Medical Center**

22 While working as a nurse at South Coast Medical Center in Laguna Beach,  
23 California, Respondent made grossly incorrect, grossly inconsistent or unintelligible entries in  
24 hospital or patient records as follows:

#### 25 **Patient A**

26 a. On or about December 21, 2004, at 0901 hours, Respondent signed out  
27 one 5/500 mg. tablet of Vicodin for Patient A when there was no physician's order for Vicodin  
28 for this patient. Respondent failed to chart the administration or wastage of any portion of the

1 Vicodin in any patient or hospital record or otherwise account for the disposition of the drug.  
2 b. On or about December 21, 2004, at 0909 hours, Respondent signed out  
3 one 5/500 mg. tablet of Vicodin for Patient A when there was no physician's order for Vicodin  
4 for this patient. Respondent failed to chart the administration or wastage of any portion of the  
5 Vicodin in any patient or hospital record or otherwise account for the disposition of the drug.

6 **Patient B**

7 c. On or about December 20, 2004, at 0915 hours, Respondent signed out a  
8 4 mg./1ml. syringe of Morphine for Patient B, and at 1422 hours, Respondent signed out an  
9 additional 4 mg./1ml. syringe of Morphine for this patient. Respondent documented  
10 administration of 4 mg. of Morphine to Patient B on December 21, 2004, at 0905 hours, yet  
11 Respondent failed to chart the administration or wastage of the remaining 4 mg. of Morphine in  
12 any patient or hospital record or otherwise account for the disposition of the drug.

13 d. On or about December 21, 2004, at 0922 hours, Respondent signed out a  
14 2 mg./1ml. syringe of Morphine for Patient B, yet failed to chart the administration or wastage of  
15 any portion of the Morphine in any patient or hospital record or otherwise account for the  
16 disposition of the drug.

17 e. On or about December 20, 2004, at 1641 hours, Respondent signed out a  
18 2 mg./1ml. syringe of Morphine for Patient B, yet she charted that she administered the drug to  
19 patient B on December 20, 2004, at 1600 hours.

20 **Patient C**

21 f. On or about December 21, 2004, at 1209 hours, Respondent signed out a  
22 2 mg/1ml. syringe of Morphine for Patient C, yet failed to chart the administration or wastage of  
23 any portion of the Morphine in any patient or hospital record or otherwise account for the  
24 disposition of the drug.

25 **Patient D**

26 g. On or about December 21, 2004, at 1103 hours, Respondent signed out  
27 one 5/500 tablet of Vicodin for Patient D, and at 1428 hours, Respondent signed out an  
28 additional 5/500 tablet of Vicodin for this patient. Respondent charted the administration of

Vicodin to Patient D at 0830 hours, yet failed to document the quantity of Vicodin administered.

**San Clemente Hospital**

While working as a nurse at San Clemente Hospital in San Clemente, California, Respondent made grossly incorrect, grossly inconsistent or unintelligible entries in hospital or patient records as follows:

**Patient AA**

h. On or about January 1, 2004, at 0632 hours, Respondent signed out two 5/500 mg. tablets of Vicodin for Patient AA, yet failed to chart the administration or wastage of any portion of the Vicodin in any patient or hospital record or otherwise account for the disposition of the drug.

i. On or about January 7, 2004, at 0539 hours, Respondent signed out two 5/500 mg. tablets of Vicodin for Patient AA, yet failed to chart the administration or wastage of any portion of the Vicodin in any patient or hospital record or otherwise account for the disposition of the drug.

**Patient BB**

j. Respondent's charting of administration of Vicodin to Patient BB does not correspond with Respondent's charting for signing out Vicodin for Patient BB, as follows:

<b><u>Drugs Withdrawn</u></b>	<b><u>Signed-Out Date &amp; Time</u></b>	<b><u>Drugs Administered</u></b>	<b><u>Administration Date &amp; Time</u></b>
Two Vicodin 7.5 mg./750 mg. tablets	Dec. 29, 2003 0730	Two Vicodin 7.5 mg./750 mg. tablets	Dec. 28, 2003 2435
Two Vicodin 7.5 mg./750 mg. tablets	Dec. 29, 2003 2405	Two Vicodin 7.5 mg./750 mg. tablets	Dec. 30, 2003 2000
One Vicodin ES	Dec. 30, 2003 2415	One Vicodin ES	Jan. 4, 2003 0300
		Two Vicodin ES	Dec. 31, 2003 0345
Two Vicodin 7.5 mg./750 mg. tablets	Jan. 6, 2004 0740	Two Vicodin 7.5 mg./750 mg. tablets	Dec. 31, 2003 0400
Two Vicodin ES	Dec. 31, 2003 0800	Two Vicodin ES	Jan. 4, 2003 0300



**Patient CC**

k. On or around December 30, 2003, at 2100 hours, Respondent failed to document the administration of 1 mg. of Morphine to Patient CC on Patient CC's medications administration record.

l. On or around December 30, 2003, at 2300 hours, Respondent failed to document the administration of 1 mg. of Morphine to Patient CC on Patient CC's medications administration record.

**PRAYER**


**WHEREFORE**, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Board of Registered Nursing issue a decision:

1. Revoking or suspending Registered Nurse License Number 542990, issued to Shannon Marie Farrell, also known as Shannon Forrest Farrell, and Shannon Forrest;

2. Ordering Shannon Marie Farrell, also known as Shannon Forrest Farrell, and Shannon Forrest, to pay the Board of Registered Nursing the reasonable costs of the investigation and enforcement of this case, pursuant to Code section 125.3; and,

3. Taking such other and further action as deemed necessary and proper.

DATED: 9/23/08

  
RUTH ANN TERRY, M.P.H., R.N.  
Executive Officer  
Board of Registered Nursing  
Department of Consumer Affairs  
State of California  
Complainant

SD2008800728